

ENVIRONMENT POLICY DEVELOPMENT AND SCRUTINY COMMITTEE

Minutes of the meeting held at 7.00 pm on 15 March 2018

Present:

Councillor Samaris Huntington-Thresher (Chairman)
Councillor Catherine Rideout (Vice-Chairman)
Councillors David Cartwright QFSM, Ian Dunn,
Ellie Harmer, Angela Page, Sarah Phillips,
Melanie Stevens and Michael Tickner

Also Present:

Councillor William Huntington-Thresher

57 APOLOGIES FOR ABSENCE AND NOTIFICATION OF SUBSTITUTE MEMBERS

Apologies were received from Cllr Terence Nathan.

58 DECLARATIONS OF INTEREST

There were no declarations.

59 QUESTIONS FROM COUNCILLORS AND MEMBERS OF THE PUBLIC ATTENDING THE MEETING

There were no questions to the Committee.

60 MINUTES OF THE ENVIRONMENT PDS COMMITTEE MEETING HELD ON 30TH JANUARY 2018

The minutes were agreed.

In regard to recycling, Members received an oral update on the Council's Recycling Behaviour Change Campaign.

L B Bromley had one of the highest recycling rates in London at 50%. But it was necessary to push above this level with a particular focus on recycling food waste which comprised an average 27% of a resident's general waste. The Recycling/Food Waste campaign would be a targeted doorstep campaign with leaflets, information, food waste bags and food waste containers (where needed) provided to households. Information on the campaign had been circulated to Ward Members. It would focus on areas of lowest food waste recycling and include provision of a Recycle for London branded leaflet and 5,000 stickers and food waste bags. Grant funding of £15k had been made available for the campaign which would be of most benefit if undertaken during the (forthcoming) summer. Officers would go to the market in April 2018 to tender for an agency to conduct the campaign.

In response to Member questions it was confirmed that a free cleaning programme is not provided for brown bins although a fee paying service can be offered. Research was also ongoing with partners to establish roads performing well on food waste recycling and those not performing so well. Generally, the borough's more deprived and more wealthy areas were those that had lower rates of food waste recycling.

61 QUESTIONS TO THE PORTFOLIO HOLDER FROM MEMBERS OF THE PUBLIC AND COUNCILLORS ATTENDING THE MEETING

A number of questions had been received and details of the questions and replies are at **Appendix A**.

62 PRE-DECISION SCRUTINY OF REPORTS TO THE ENVIRONMENT PORTFOLIO HOLDER

**63 BUDGET MONITORING 2017/18
Report FSD18032**

Based on expenditure and activity levels to 31st December 2017, the latest budget monitoring position for 2017/18 for the Environment Portfolio showed an underspend of £797k, with the controllable budget projected to be underspent by £566k at year-end.

Details were provided of the projected outturn with a forecast of projected spend against each relevant service area compared to the latest approved budget. Background to variations was also outlined.

In view of extra green garden waste (GGW) income, a Member asked whether it would be possible to reinstate the former opening times of the garden waste site at Charles Darwin School, Biggin Hill. The Portfolio Holder reminded that a decision was previously taken on service provision for satellite GGW sites and extra income did not imply the service is making a profit.

On variations due to staff vacancies, vacancies within Street Scene/Green Spaces and Parking had led to projected underspends of £99k and £55k respectively. Vacancies in Parking related to the shared service with L B Bexley and an outcome of the new contract; officers had previously managed in line with budget. Some of the vacancies were also due to staff turnover and it is necessary to consider staff (levels) and budget.

Concerning an overall Parking underspend of £288k (projected), income was expected to be £291k below budget (£53k related to a delay in rolling out additional on-street parking bays), partly offset by extra income from cashless parking fees at £62k and defaults applied to the contract at £159k (£23k defaults related to Off and On Street Parking and £136k defaults related to Parking Enforcement, the latter default partly offsetting a deficit of £190k

which was projected from Parking Enforcement). Additionally, extra income of £40k had been received from charges to suspend parking restrictions along with £35k from parking permits. The staffing underspend at £55k along with other variations at Cr £18k completed the monitoring position for parking services.

APCOA's poor initial performance contributed to the Parking contract underspend (due to defaults). Car parks are also less used even though the car park estate remains constant and well maintained (including the receipt of awards) and charges have not recently changed; internet shopping also contributes to reduced car park use. Although the contract had robust Key Performance Indicators (KPIs), they could not be set to recover every loss and a far better performance was being sought for Parking Services.

A Member advocated a more flexible charging approach at each car park based on supply and demand, suggesting that revenue could increase should some charges be reduced.

The Portfolio Holder also took the opportunity to say that he had thanked staff and contractors for tackling the impact of recent severe weather. The Portfolio Holder paid tribute to the work of the Council's Winter Service Team and Snow Friends in keeping the borough moving during the weather conditions. The Chairman added that she had received compliments related to the gritting service.

RESOLVED that the Portfolio Holder be recommended to endorse the latest 2017/18 budget projection for the Environment Portfolio.

**64 CAPITAL PROGRAMME MONITORING - 3RD QUARTER
2017/18 AND CAPITAL STRATEGY 2018 TO 2022
Report FSD18025**

At its meeting on 7th February 2018, the Executive agreed a revised Capital Programme from 2017/18 to 2021/22. Changes in respect of the Environment Portfolio were outlined and a revised programme for the portfolio presented. Report FSD18025 also included actual spend at third quarter stage and comments on progress for individual schemes/projects.

RESOLVED that the Portfolio Holder be recommended to note and confirm changes agreed by the Executive on 7th February 2018.

**65 HIGHWAY INVESTMENT
Report ES18020**

Following the Council's decision on 12th December 2016 to approve capital funding of £11.8m for investment in planned highway maintenance, Members considered planned schemes for the final phase (Phase 5) of the investment project. Works associated with the first four phases of the project had progressed well, and current commitments/expenditure at February 2018 totalled £7.74m for carriageways and £2.46m for footways.

Improving the condition of the borough's non-principal and unclassified roads and footways would reduce reactive maintenance and enable annual revenue savings of £2.5m, totalling £12.5m over a five-year period from 2017/18 (partly offset by an estimated £167k reduction in treasury management income over the period).

Priorities for initial phases were based on a condition survey completed in October 2015 and a further borough-wide assessment recently commissioned identified carriageways and footways needing repair. Schemes for Phase 5 (estimated cost value at £1.6m) were identified as highest priorities in the latest survey results.

Any on-going maintenance would be funded from the revenue budgets for routine and reactive highway maintenance budgets, as and when required.

The investment project was originally anticipated to complete by April 2019 using existing highway maintenance contracts. As the existing contracts would now end in June 2018 following a changed procurement strategy for the new contracts, a capital spend profile of up to 80% carriageways and 20% footways was approved to complete the project using the existing highways contractors as far as possible.

Although London boroughs as Highway Authorities are responsible for maintaining the Borough Principal Road Network (BPRN), planned maintenance of the network is funded by Transport for London (TfL). However, due to reduced Government revenue grant from 2018/19 and a fall in passenger numbers for public transport, TfL notified boroughs that investment in proactive planned renewals on the BPRN and TfL Road Network (TLRN) would pause from 2018/19 to 2019/20. Although the highway investment project had successfully improved the condition of non-principal and unclassified roads, future planned maintenance of the roads was also paused until 2022/23 as part of the project's business case. The network condition would therefore deteriorate with increased demand for reactive repairs; as such, BPRN maintenance would be limited to reactive works and localised patching until funding is available for planned maintenance.

In discussion, Members were advised that Lansdowne Avenue, Orpington, and Morley Close, Orpington, had been added to the proposed list of Phase 5 schemes. In view of TfL's investment pause for the Principal Road Network, it was possible to use alternative funding sources to continue works at Beckenham High Street e.g. TfL funding for other projects.

RESOLVED that the Environment Portfolio Holder be recommended to:

(1) agree that the schemes listed at Appendix 'A' to Report ES18020 form the next phase of the Council's investment programme of planned highway maintenance for 2017/19; and

(2) note the reduction in TfL funding for maintenance of the Borough Principal Road Network.

**66 LOWER SYDENHAM TO BROMLEY QUIETWAY PUBLIC CONSULTATION REPORT AND FINAL PROPOSALS
Report ES18026**

In reporting progress on the above Quietway, Report ES18026 outlined recent consultation outcomes on the route including a summary of non-questionnaire comments and responses from the London Cycling Campaign, Lewisham Cyclists, and the Metropolitan Police. Many consultation comments would help refine designs during the detailed design process and travel information would be evidence for future scheme development.

Approval was sought for the route's construction and interventions (following public consultation) and a funding application to TfL was proposed for additional interventions outlined in the report. The Executive Director of Environment and Community Services was recommended to have delegated authority for approving final designs, in consultation with Ward Members and the Portfolio Holder.

A final estimate on scheme costs was difficult to provide in view of the Highways and Minor Works contracts being tendered. But at this stage the route's overall cost was estimated at approximately £700k - an increase of £272.2k on previous estimates. The Executive was therefore asked to agree the increased cost and for the total sum in the capital programme to be revised to £700k (subject to TfL confirmation on the balance of funding). For some locations the proposed capital expenditure would reduce revenue maintenance funding in the medium term as assets will be renewed earlier than would have otherwise been the case.

Concerning the junction of Southend Road with Park Road and Foxgrove Road, Cllr Wells (Copers Cope) had indicated his support for closing Park Road to increase safety at the junction and reduce speed (officers also proposed modal filtering and a mini-roundabout with parallel zebra crossings to improve walking routes and the Quietway crossing Southend Road). Making the Quietway safer justified a closure of Park Road and Cllr Tickner (Copers Cope) indicated that pedestrians are hesitant to cross at the location given the safety risks. Cllr Tickner supported closing Park Road to motorised vehicles - a mini-roundabout further along the A2015 (Southend Road) at the junction with Brackley Road had proved effective and another mini-roundabout at the Southend Road/Park Road/Foxgrove Road junction would also be effective with Park Road closed. The Head of Traffic and Road Safety confirmed that Park Road could be closed and excessive driving speeds at the northern section of Copers Cope Road would also be addressed.

It was suggested that issues highlighted in responses from the London Cycling Campaign, Lewisham Cyclists and Metropolitan Police (Road Safety Engineering Unit) are dealt with first before proceeding further. A further

report could then be considered when the issues are addressed - with Park Road closed in the meantime as proposed.

In regard to the Quietway crossing Beckenham Lane (A222) at Shortlands Village between Ravensbourne Avenue and Station Road, consultation was ongoing with Ward Members and more generally, the Council risked losing TfL funds for the scheme should it not be possible to deliver the current stage of development. Issues raised in consultation would be dealt with at detailed design stage with Metropolitan Police concerns taken into account. Officers had workable solutions and a preferred approach would be to delegate authority to the Director for approving final intervention designs in consultation with Ward Members and the Portfolio Holder. It had taken a long time to reach the current stage and each intervention needed to be approved by TfL who will check what was proposed. Cllr Tickner encouraged pressing ahead and securing the funds.

Cycle calming measures were proposed for the Ridley Road to Ravensbourne Road footpath as the section would be shared with pedestrians. However, measures would not provide a bump for cyclists; there might also be alternative options and this was a design detail officers will address.

The Chairman felt the scheme already had a significant level of detail and it was important it proceeds. Members supported the report's recommendations and the Chairman highlighted the need to consult Ward Members including consultation on conclusions (for design interventions).

RESOLVED that:

(1) progress to date on the proposed Quietway be noted and proposals for extensions and additional interventions to strengthen the Borough's bids to TfL be supported;

(2) the Portfolio Holder be recommended to –

- approve an application being made to TfL for funding the proposed additional interventions and to delegate approval of the final designs to the Executive Director of Environment and Community Services, in consultation with Ward Members and the Portfolio Holder; and**
- approve construction of the proposed route and interventions set out at section 3 of Report ES18026 following public consultation, with approval of the final designs delegated to the Executive Director of Environment and Community Services, in consultation with Ward Members and the Portfolio Holder; and**

(3) subject to confirmation of funding from TfL, the Executive be recommended to:

- **proceed with the scheme and the changes to increase the scheme costs by £272.2k to £700k within the Capital Programme to reflect the higher estimated cost of the scheme as a result of the additional interventions now proposed.**

67 GREENWICH TO KENT HOUSE QUIETWAY (BROMLEY SECTION) PUBLIC CONSULTATION REPORT AND FINAL PROPOSALS
Report ES18027

Members were updated on progress with the above Quietway route.

Following a period of public consultation, approval was now sought for construction of the proposed route and interventions outlined in Report ES18027. Additional interventions were also proposed needing consultation and application to TfL for funding. Approval of final designs for the interventions – including additional interventions – was recommended for delegation to the Executive Director in consultation with Ward Members and the Portfolio Holder.

The report outlined consultation outcomes including a summary of responses to fixed response questions and a quantified analysis of comments from non-questionnaire responses. Outcomes from an event managed by Sustrans to understand views of businesses in Kangley Bridge Road affected by the shared path proposals were also provided. Additionally, responses from the London Cycling Campaign, Lewisham Cyclists, and Metropolitan Police (Road Safety Engineering Unit and Designing Out Crime Officer) were outlined. Many of the consultation comments would help refine designs during the detailed design process and travel information would be used as evidence for future scheme development.

To improve safety and reduce potential conflict between pedestrians and cyclists, it was proposed to widen the River Pool shared path on to land owned by Harris Aspire Academy. For this purpose, Executive approval was sought for a net land acquisition of 180.8 sq.m.

The overall route was estimated to cost approximately £570k with £200k expected to be spent in 2018/19 and £370k in 2019/20 (a final estimate being difficult to calculate in view of the current Highways and Minor Works tendering). Accordingly, Executive approval was sought to increase the scheme cost by £135.3k and to revise the capital programme total to £570k, subject to TfL confirmation on the balance of funding. The overall cost included the cost of acquiring land to widen the River Pool Path. For some locations, the proposed capital expenditure will also reduce a need for revenue maintenance funding in the medium term as assets will be renewed earlier than would otherwise have been the case.

Members supported the recommendations.

RESOLVED that:

(1) progress made to date on the proposed Quietways be noted and proposals for extensions and additional interventions to strengthen the Borough's bids to TfL be supported;

(2) the Portfolio Holder be recommended to –

- **agree to an application being made to TfL for funding of the proposed additional interventions and to delegate approval of the final designs to the Executive Director of Environment and Community Services, in consultation with Ward Members and the Portfolio Holder; and**
- **approve construction of the proposed route and interventions as set out at section 3 of Report ES18027 following public consultation with approval of final designs delegated to the Executive Director of Environment and Community Services, in consultation with Ward Members and the Portfolio Holder; and**

(3) the Executive be recommended to:

- **approve the net acquisition of 180.8 sq.m. of land to be acquired from Harris Aspire to widen River Pool Path; and**
- **proceed with the scheme and changes to increase the scheme costs by £135.3k to £570k within the capital programme (subject to confirmation of funding from TfL) to reflect the higher estimated cost of the scheme with the additional interventions now proposed.**

68 VEHICLE FOOTWAY CROSSOVERS REVIEW
Report ES18028

Approval was sought to a policy change for new or extended vehicle crossovers involving works to an existing grass verge.

As a Highway Authority using powers under Section 184 (11) of the Highways Act 1980, the Council has responsibility to grant and construct vehicle crossovers for off-street parking following a request from a property owner. Applications are considered in accordance with the Council's policy and guidelines for crossovers to ensure they are dealt with consistently and fairly.

The current policy for crossovers over an existing grass verge or amenity land permits a new crossing or extension of an existing crossing to a maximum width at the property boundary of 4.8m, with a similar width at the kerb line and a limit on the depth of a lowered crossover kerb of 3.0m with 0.9m ramp kerbs either side. A crossover over a grass verge would therefore involve amenity land loss of up to 14.4 square metres.

As appeals had been upheld against a number of refused crossovers marginally exceeding the three-metre depth limit (on grounds that other properties in a road had existing crossovers), it was proposed to vary the policy to allow more flexibility in assessing applications without increasing the impact of such provision on the amenity land involved. Current guidance recommended a minimum crossover width of 3.6m consisting of 2.4m lowered kerbs with 0.6 m ramp kerbs on either side and the revised policy proposed to limit the overall area of a crossover across a grass verge to 14.4 square metres, which would, for example, allow a crossover 3.6m wide to be provided over a grass verge 4.0m deep.

Members supported the recommendations.

RESOLVED that the Environment Portfolio Holder be recommended to approve the changes to policies for provision of new or extended vehicle crossovers.

69 PRE-DECISION SCRUTINY OF REPORT TO THE EXECUTIVE

**70 POT HOLE ACTION FUND
Report ES18029**

From the Government's Pothole Action Fund for all English Highway Authorities (part of Local Transport Capital Block Funding) L B Bromley had been granted £112,940 for 2017/18 and the same amount for 2018/19.

Planned highway maintenance reduces demand for reactive maintenance, improves value for money and customer satisfaction, reduces unplanned network disruption, and contributes to reducing third party claims for damages. Although the highway investment project had improved the condition of non-principal and unclassified roads in the borough, reduced maintenance funding for the Borough Principal Road Network (BPRN) would increase demand on limited revenue budgets for highway maintenance. Accordingly, it was proposed that sums from the Pothole Action Fund supplement the revenue budgets for emergency and reactive works during the next two years.

Members were advised of a trial in Thurrock where a refuse vehicle had been fitted with a camera to help identify potholes. A significant amount of data had been produced which would need to be processed and there would be benefits if a similar arrangement could be used for L B Bromley in future.

Members supported the recommendations.

RESOLVED that the Executive be recommended to approve:

(1) the draw-down of grant funding (held in Central Contingency) from the Department for Transport of £112,940 in 2017/18 and £112,940 during 2018/19 received as part of their Pothole Action Fund; and

(2) carry forward of the unspent £112,940 allocation for 2017/18.

71 STREET CLEANSING CONTRACT SCRUTINY
Report ES18019

Members considered the performance of Kier Environmental Services for Street Cleansing.

Report ES18019 reviewed factors affecting cleanliness standards, examined trends in performance and public feedback/satisfaction levels, proposed improvements, and provided a focus for the strategy and direction of street environment services.

Key performance areas measuring street cleaning standards and effectiveness comprised:

- contractor performance monitoring following routine scheduled street cleaning operations;
- measuring public satisfaction with street cleanliness; and
- analysis of customer feedback/reports and trend information.

The contractor's performance on cleanliness levels fell to satisfactory as measured from regular inspections and by mid-February 2018 235 default correction notices had been issued for works failing to meet required standards during 2017/18.

The Neighbourhood Management client team undertake a minimum 23,200 inspections of footway and carriageway assets to provide 90% confidence that works are to required standards. The Neighbourhood Manager (Street Environment contracts) also undertakes a bi-monthly evaluation to ensure inspections are made to sufficient levels to meet monthly objectives. The client team was projected to undertake 22,500 annual inspections by the end of the year compared to 17,686 for 2016/17. Contract monitoring data in Report ES18019 outlined contractor performance during 2017/18.

The annual independent satisfaction survey indicated a maintenance of standards overall with 7% improvement in residents identifying their streets as 'clean' and an 8% improvement in residents noting a reduction of 'dog fouling'. However, the survey scored autumnal leaf fall clearance less favourably from a residential street perspective and from a town centre perspective, levels of cigarette litter and chewing gum also scored less favourably (5% satisfaction reduction due to 'cigarette ends'). Other littering issues were also identified, particularly those in country lanes, as was fly-tipping, particularly lower volume incidents, occurring in residential roads. Outcomes from the survey, including trend analysis, are used to focus resources on improvement.

From 2015 to 2017, the percentage of enquiries through Fix My Street (FMS) continued to rise although the overall level of enquiries reduced. On average 751 street cleansing enquiries were received per month via FMS with an average 10 day time period between reporting and fixing a problem. A

reduction in street sweeping enquiries between October and November 2017 was the likely result of a changed approach to leaf removal. Autumn leafing had the lowest favourable score for residential streets in the 2017 survey and through a new methodology between 23rd October 2017 and 8th January 2018 removed tonnage increased 17.16% (by 29th January 2018) on levels removed in 2015 and 2016. Initial weeks of the programme focused on roads with a density of Horse Chestnut trees known to be first in shedding leaves.

The Heavily Parked Roads scheme launched last September focused cleansing resources on 136 local roads nominated by Councillors as having heavy residential and/or commuter parking. An alternative treatment schedule for the roads required action outside of ordinary working hours, particularly weekend and evening working, and prioritisation to channel cleansing and detritus removal (with litter removal maintained through existing schedules).

A new Street Scrubber machine had also been operating in the Bromley High Street area since January 2018 with stakeholder feedback particularly positive. Proficiently removing surface stains and ground in dirt, the equipment goes some way to addressing public concerns on discarded cigarette material and general litter. The device could also be used in a snow event for gritting and ploughing.

In terms of value for money provided by the service, the Association for Public Service Excellence (APSE) had highlighted a decreasing trend on customer satisfaction for street cleansing in recent years. Against average satisfaction levels across participating councils, L B Bromley performance was generally positive with all data points apart from one (2015/16) reflecting better scores than the national average. APSE data for the cost of cleansing services per household also showed the service achieving outcomes at a lower than average cost.

To further enhance street cleansing services it was proposed to:

- review enforcement policy against littering so the Council can make greater use of its powers, improve education and awareness raising, and ensure that action is strategically planned and adequately resourced;
- refine street cleaning schedules so that 'optimal modelling' of the best time to clean streets is taken through the delivery schedule, taking into account recycling collection days, grass cutting operations, and commuter parking;
- continue to review working methods for removing autumn leaf fall, programming work to align with priority areas (tree species based); and
- build upon year on year improvements from 2016 to 2017 in the 2018 satisfaction survey.

Other street environment contracts had performed well. On graffiti removal (by Community Clean), most graffiti is removed within 24 hours with offensive graffiti largely removed within two hours. For cleansing highway drainage (by

Veolia Environmental Services) over 9,000 gullies and 470 soakaway assets had been cleansed in 2017/18.

At the meeting, Kier was represented for the item by their Operations Manager for the contract and Kier's Southern Area General Manager.

It was confirmed that chewing gum litter should reduce over time through use of the Scrubber machine along Bromley High Street. Vehicles used by Kier had tracking facilities and Kier closely monitored for problems such as missed streets or streets unsatisfactorily cleansed. Hot spots are mapped with further resources put in place for such locations e.g. additional bin beats. Areas of regular concern are often found in the west and east of the borough and standards are maintained in roads with parked cars.

Highlighting the significant upgrade to Beckenham Town Centre and commending contractors for graffiti removal, Cllr Michael Tickner (Copers Cope) requested a scrubber machine for Beckenham Town Centre in view of complaints about chewing gum litter. Cllr Tickner also suggested a competition for inventors to devise a machine for efficiently removing chewing gum. He felt that gully cleansing vehicles might not be emptied regularly enough as collected material had been observed dropping from an apparent full vehicle. However, a weigh load indicator on a vehicle showed when a vehicle's bin is full; should the indicator continually show full the problem would be addressed. The vehicles are also regularly serviced and a system provided for drivers to report defects. Drivers are expected to empty a vehicle when full and an overweight vehicle can lead to disciplinary procedures. The gully cleansing vehicles were bought at the start of the contract and a seal on the observed vehicle might have developed a problem. Should a similar problem be observed Members were advised to contact Keir's operations manager.

Ward Security carried out enforcement against littering with Fixed Penalty Notices (FPNs) issued against those seen to cause litter. A significant amount of litter had been noticed in hedgerows and to provide an opportunity to remove it staff training was being provided in stop and go procedures for traffic in country lanes.

The Code of Practice on Litter and Refuse from the Department for Environment, Food and Rural Affairs (DEFRA) is followed to assess whether a road meets necessary standards of cleanliness. Nevertheless, if public satisfaction is not so high, a Member felt there is still more to do even though performance against standards might be good. However, there was a reasonably high level of public satisfaction in the borough but where standards are failing - as was the case with leaf fall clearance - such problems are able to be identified from performance monitoring.

To indicate the location of sites vulnerable to litter, information had been sent to Ward Members last year and the list would be circulated (to Committee Members). Information from monitoring inspections can help in timing the frequency of streets to be cleaned.

The average 10 day time period between reporting and fixing a street cleansing problem was the second most reactive in the UK and comprised the time taken for the full process and not just the reaction time. On the Council website, rather than remove a report from the FMS map when in hand, it was policy to keep the location highlighted until the problem had been dealt with so holding the Council to account. The map is also used to highlight reports of other matters apart from street cleansing problems e.g. street lighting issues.

Removing bins where household waste is regularly deposited can be helpful as a litter problem can often be eliminated. On the other hand, eight additional bins in Kelsey Park had helped to reduce litter. Litter bins are located on a case by case basis and work had been undertaken on the aperture size of bins and apertures with a lid. A problem could be improved by removing or adding bins and in some cases adapting bins.

The Chairman highlighted significant improvements to leaf clearance and a reduced level of enquiries. Should leaves not be cleared, they would become sludge and detritus with slip hazards. The detritus could also accumulate in drainage and might create a bed for weeds with potential long term damage to highways and drainage.

The Chairman thanked the Kier representatives and Members noted the recommendations in Report ES18019.

RESOLVED that the following be noted:

- (1) the continued year on year improvement in regard to the independent resident satisfaction survey of street cleansing services along with the main concerns of survey respondents;**
- (2) the annual performance of the street cleansing contractor with particular reference to improvements in the removal of autumnal leaf fall and decrease in enquiry volumes; and**
- (3) the success of the street cleansing graffiti removal service and Highway drainage maintenance programme.**

72 BLUE BADGE MISUSE
Report ES18025

Members were informed of activity by the Shared Parking Service to combat the criminal offence of Blue Badge misuse.

APCOA Civil Enforcement Officers (CEOs) carry out Inspections and ask drivers of vehicles displaying Blue Badge specific questions to determine whether or not misuse is taking place. CEOs and authorised Council Officers can legally confiscate a Blue Badge and return it to the issuing Local Authority should any misuse be suspected.

High rates of prosecution success are achieved through close working with the Greenwich Fraud Team and for a second year the shared parking service engaged with Blue Badge holders through the Blue Badge Bulletin, raising awareness of Blue Badge rules and providing an update on the enforcement campaign. An online survey with Blue Badge holders also aimed to gauge awareness on aspects of the campaign and further initiatives included:

- business cards allowing individuals to report misuse;
- press releases to highlight each prosecution success;
- stronger warning signs displayed in key areas on-street and in car parks;
- a hotline and e-form on the Council's website to report misuse;
- distribution of feedback cards to encourage drivers to leave comments after a Blue Badge inspection (96% of feedback being positive); and
- use of social media, e.g. Twitter, to raise awareness of the scheme.

Key intelligence from regular action days, where CEOs report each Blue Badge number seen on patrol, help pinpoint where badges are most used. Common trends are also recognised in badge misuse (e.g. display of a child's badge during school hours or display of an elderly person's badge outside a gym) and certain locations are targeted at certain times to tackle misuse.

Use of the Blue Badge Improvement System (allowing Council officers to see details of a badge in real time) enabled on-street identification of a badge holder to compare with a driver or passenger. Any display of a lost, stolen or deceased person's badge can also be identified.

Following a thorough investigation after confiscating a badge, evidence is collaborated and the case passed to the Greenwich Fraud Team. Results of the Fraud Team's investigation are then sent to Parking Services and after a further look at the case by the Head of Parking Service, a recommendation is made to the Head of Audit to make a final decision on whether to prosecute.

From January 2016 to February 2018:

- 165 badges were confiscated because of suspected misuse;
- 83 drivers were successfully prosecuted (including 11 prosecutions where a Penalty Charge Notice was issued);
- 54 warning letters were issued due to mitigating circumstances;
- the driver could not be traced in nine cases;
- 33 additional badges were obtained which had expired; and
- 30 cases remained open and under investigation (at the time of Report ES18025).

Although overall badge confiscations had more than doubled, the amount of L B Bromley badges confiscated within the borough had significantly decreased. Comprehensive training and support to CEOs as part of the enforcement campaign included matters related to the identification of Blue Badge misuse and inspection/confiscation procedures and techniques. Continuous feedback and support is given to CEOs to ensure the highest

levels of best on-street practice.

Where a driver admits misuse but the case is not considered suitable for prosecution, a “council simple caution” might be appropriate with a voluntary contribution requested towards the cost of the investigation. In other boroughs such contributions had been paid in nearly 70% of cases and are then publicised. Officers would continue to work with L B Bromley Legal Services in developing the practice.

Work could also be undertaken with neighbouring boroughs to potentially share relevant data and by engaging with organisations such as the borough’s Safer Neighbourhood Team and Neighbourhood Watch Association, local disability and mobility charities, and doctor surgeries and libraries, the misuse campaign can be further promoted.

Members were advised that the Shared Parking Service had recently won the Parking in Community Award in recognition of its work with Blue Badges.

In cases of Blue Badge misuse by individuals from outside the borough, the same prosecution process applied. A Member had noticed an increase in drivers displaying a Blue Badge when waiting on yellow line parking restrictions to collect children outside schools. The public was encouraged to report instances of misuse online and officers from the Shared Parking Service worked closely with CEOs; family members were known to often infringe the Blue Badge scheme. Reference was also made to publicising hot spot areas known to experience a higher level of misuse and to advertising (more widely) the hotline number as a means to report abuse. The Chairman congratulated the Team on the results of such an effective campaign and was pleased to receive a report on such a good news story regarding an area which had been of concern in the past. The Chairman commented that it was an excellent report including useful information for Members and therefore suggested circulating report ES18025 to Members not on the Committee to highlight the hotline number.

On engaging with other organisations to promote the campaign, a question was asked on whether the private sector could also be engaged. Officers would investigate but it was not possible to prosecute on private land.

RESOLVED that:

- (1) the activity and success of the Blue Badge misuse campaign and successful prosecutions be noted;**
- (2) plans to develop working relationships, sharing of data, and possible campaigns with neighbouring and like-minded boroughs be noted; and**
- (3) proposals to develop use of Council Simple Cautions in some cases of Blue Badge misuse be noted.**

**73 FORWARD WORK PROGRAMME AND MATTERS ARISING
Report ES18018**

Prior to formal agreement by the Committee's membership for the next Council Year, Members supported the Committee's 2018/19 Work Programme. In so doing, the Chairman highlighted a need for the Committee to consider a further item this year (related to the new Highways Contracts). It was too late to consider the item at the Committee's next scheduled meeting on 10th July 2018 and a special meeting of the Committee would be necessary in April 2018 before a decision is taken at a special Executive meeting (date to be confirmed).

Concerning Electric Vehicle Charging referred to in the progress report on previous requests appended to Report ES18018, a Member highlighted that a resident had already sold his electric vehicle as a charging point had been difficult to locate. The Portfolio Holder advised that 20 EV public charging points are already installed in the borough, their locations having been selected by Source London based upon addresses of their members in the borough. As such, officers worked with Source London to site the charging spaces at the charging point locations. The Portfolio Holder suggested that perhaps the resident was not a member of the Source London Scheme.

RESOLVED that:

- (1) the Committee's 2018/19 Forward Work Programme be noted;**
- (2) progress concerning previous Committee requests be noted; and**
- (3) a special meeting of the Committee be considered for a date in April 2018, prior to a special meeting of the Executive.**

**74 LOCAL GOVERNMENT ACT 1972 AS AMENDED BY THE
LOCAL GOVERNMENT (ACCESS TO INFORMATION)
(VARIATION) ORDER 2006, AND THE FREEDOM OF
INFORMATION ACT 2000**

**The following summary
refers to matters
involving exempt information**

**75 EXEMPT MINUTES OF THE ENVIRONMENT PDS COMMITTEE
MEETING HELD ON 30TH JANUARY 2018**

The Part 2 minutes were agreed.

As this was the last scheduled meeting of the Committee for 2017/18, the Chairman thanked Members and Officers for their support and contributions during the year.

The Meeting ended at 9.31 pm

Chairman

QUESTIONS TO THE ENVIRONMENT PORTFOLIO HOLDER FOR ORAL REPLY

From Cllr Ian Dunn

1. Please provide a progress update on the Environmental Services Procurement.

Reply

Lots 1-4

Currently on track. Stage 1 responses are in the process of being evaluated. Stage 2 is scheduled to commence on 29th March 2018.

Lot 5

The arboriculture services contract is on track for OJEU publication on 1st June 2018.

Lot 6 and 7

Currently on track. Tender submissions are due to be returned on 19th March 2018.

Supplementary Question

Cllr Dunn enquired of the Committee's programme for considering final bids for the Lots (and subsequent Executive meetings to make decisions).

Reply

At the Portfolio Holder's request, the Executive Director of Environment and Community Services explained that a special meeting of the Committee and a special meeting of the Executive might be necessary in April to consider bids for Lots 6 and 7. Should the current contractor be selected for the new contract there would be a short lead-in time.

The Director of Environment indicated that outcomes from Lots 1 to 4 tendering were planned to be submitted to the Executive in November 2018.

2. Please provide an update on how the £500k announced in the 2017 budget for Environmental Initiatives has been spent.

Reply

See attached.

Supplementary Question

From the data passed over, Cllr Dunn understood that only £30k had been spent from the £500k sum allocated for Environmental Initiatives, and with the financial year nearing an end, Cllr Dunn questioned the point of the provision.

Reply

The Portfolio Holder indicated that when projects come along the money will be spent and a commitment had been made to spend £250k on green spaces to prevent (the illegal siting of) caravans and camping.

3. Please provide an update on the recruitment process for members of the Neighbourhood Teams.

Reply

The recruitment processes within Neighbourhood Management have been completed. We welcome James Hilsden (Neighbourhood Manager and Parks Service lead), Debbie Plumb (Neighbourhood Officer 5) and Graham Pettifer (Neighbourhood Officer 1) to the team.

Please see attached the current structure chart.

Supplementary Question

Cllr Dunn sought confirmation that the Neighbourhood Team members of staff are now in place.

Reply

The Portfolio Holder confirmed that they are.

From Patricia Gordon-Smith, Co-Chair, Kings Hall Safety Action Group (KHSAG)

(The questions were asked at the meeting by Dr Michael Roddis)

Zebra crossings

1. As regards calculating whether a zebra should be introduced or not, could the Council explain the details of this calculation more clearly and does the Council have recent data to justify whether zebra crossings should or should not be introduced on Kings Hall Road?

Reply

Can I start by saying that the latest speed survey showed that the average speed was below 30mph, and the effect of past changes has been to reduce speeds and serious accidents. Kings Hall Road is not now viewed as a fast road. I would therefore be reluctant to change features that appear to be contributing to this reduction in speeds.

A calculation is made that combines the number of vehicles travelling along the road with the number of pedestrians crossing the road during the four busiest hours of the day. The resultant figure is a helpful guide to the engineers as to whether a zebra crossing or any other type of crossing facility should be recommended. One concern with adding a zebra crossing that is not well enough used is that it might fall into disrepute and be ignored by

drivers, thus inadvertently creating a danger for pedestrians who may presume all drivers will stop.

The type of crossing considered at any location will also depend on the presence of driveways, junctions, bends and trees, accident data, 85th percentile speed of traffic and proximity to bus stops. Thus each request for a crossing is considered on a case by case basis.

The Council does not have recent pedestrian count data for Kings Hall Road and I am happy to ask the traffic engineers to undertake one at the busiest crossing place, which I would expect to be in the section of road between the park and the station.

Supplementary Question

In his supplementary question, Dr Roddis enquired why a crossing in Lennard Road (also related to the Quietway development) was deemed appropriate but not a crossing in Kings Hall Road?

Reply

On behalf of the Portfolio Holder, the Head of Traffic and Road Safety explained that he would be happy to arrange for a count of pedestrians crossing Kings Hall Road (between the park and the station).

Assessments had (previously) been undertaken on Lennard Road and Kings Hall Road and these indicated a higher number of pedestrians crossing Lennard Road. However, traffic engineers would be happy to revisit Kings Hall Road for current count data.

Signage

2. In view of grave concerns of many of the members of KHSAG, including many young families, could investment in more temporary signage be considered by the Council in order to implement it at a much earlier date?

Reply

I will consider the cost of new temporary signs to supplement those already deployed by the Council, along with the associated costs of rotating such signs, but at this time I cannot make any guarantees.

Parking Scheme

3. Why is Kings Hall Road being overlooked as a candidate for **an enforceable parking scheme** when there are numerous examples of enforceable schemes in the area including very recent ones?

Reply

Each location is considered on its own merits in respect to the need for adding or removing parking controls. Adding widespread yellow lines can simply displace parking from one location to another and often results in increased speed of traffic.

As you are aware, Kings Hall Road is being considered for a parking scheme that employs white lines and white bays to help direct drivers to appropriate parking places. Such schemes have been very successful in other locations across the borough. These schemes also allow for residents and their visitors to stop across their own driveway, if necessary, without the risk of receiving a parking ticket. If a scheme of this nature is not working correctly, yellow lines between bays can be added later, subject to the required consultation and traffic order making process.

Changing parking restrictions can have the side effect of increasing traffic volumes and speeds. As noted previously I would therefore be reluctant to change features that appear to be contributing to this reduction.

Supplementary Question

Dr Roddis indicated that an enforceable parking scheme with white lines already existed along (parts of) Kings Hall Road and Dr Roddis appeared to seek clarification on why such a scheme should only be introduced in parts of Kings Hall Road and not all of the road.

Reply

On behalf of the Portfolio Holder, the Head of Traffic and Road Safety indicated that for such schemes it is intended, where possible, not to have yellow lines which would also help to alleviate any commuter parking problem. Should yellow lines be (eventually) needed this would be fine but (parking) bays would need to be marked.

Responding, Dr Roddis indicated that the white line scheme is in the north (of Kings Hall Road) with no waiting for an hour and he asked why this could not be applied for the remainder of the road. The Head of Traffic and Road Safety indicated that road schemes begin incrementally and if engineers were to start measures at the other end of the road they would begin near New Beckenham station.

From Mr Richard Gibbons

1. Agenda Items 10 and 11

Does the Portfolio Holder consider the proposed Quietways fit for the future e.g. fit for families with cargo bikes, and 'people with disabilities' and 'less confident individuals including older people and children' as stated in the reports? Specifically cycling up Crab Hill and Ringer's Road?

Reply

Yes. The future will include an increasing number of electric bikes, for those groups to consider. The routes have been designed with the Council's delivery partner Sustrans to the LCDS standard and I therefore believe that they will be fit for the future and for a range of cyclists on different cycles. We will of course monitor routes post implementation and

make changes as necessary. Furthermore, as I'm sure you will have noted, we are seeking substantial levels of additional funding from TfL to improve the quality of the Lower Sydenham to Bromley route. I accept that Crab Hill and Ringer's Road are both topographically challenging. Quietways represent a compromise between shortest distance to a destination and quiet routes, too much deviation from the shortest route risks the Quietway becoming redundant.

Supplementary Question

Mr Gibbons indicated that should any gate access be installed from Lennard Road to Cator Park the route at this point would be unsuitable for disabled cyclists.

Reply

The Portfolio Holder highlighted that more would be heard on the scheme later in the evening and he encouraged Mr Gibbons to wait for the item to be considered. The Portfolio Holder also indicated that Quietways are intended to be accessible to as many as possible.

2. How many (a) Primary and (b) Secondary schools in LB Bromley has the Council worked with to produce current Travel Plans, and where are the plans published?

Reply

Over the last decade Bromley has worked with all schools to support the development of effective, appropriate travel plans. Each school is contacted every term to offer support and engage them in developing their travel plan.

As at June 2017, Bromley had the following number of schools with an approved, current travel plan.

Accreditation Level	Primary Schools	Secondary Schools
Engaged	2	0
Bronze	32	5
Silver	25	5
Gold	19	6
Total	78	16

Accreditation level is determined by the number of activities the schools are delivering in relation to reducing single occupancy car use and improving safety around school.

The travel plans are stored on the TfL STARs system. These are not public documents, although schools can choose to publish the travel plans themselves.

3. How many businesses in LB Bromley has the Council supported since May 2014 to devise Workplace Travel Plans to manage travel needs and impacts, and promote sustainable travel?

Reply

The Council is not the only provider of Travel Plans. Travel Plans mandated as a planning condition are generally prepared outside the Council. Bromley does not have a record of all the businesses that they have supported since 2014, as many were via Business Expo events. Where businesses follow up with requests for further input, an officer will meet with them. One large, local employer has received support from officers for a two year period as part of their efforts to promote healthy lifestyles including encouraging the use of sustainable transport to work.

Supplementary Question

Mr Gibbons indicated that one of the benefits of working for L B Bromley is eligibility for the Cycle to Work scheme. Mr Gibbons asked how many employees take advantage of the scheme.

Reply

The Portfolio Holder offered to find out and pass on the information.

QUESTIONS TO THE ENVIRONMENT PORTFOLIO HOLDER FOR WRITTEN REPLY

From Cllr Ian Dunn

1. The Croydon Road gates of Betts Park were removed for renovation in June 2017. In spite of numerous requests, neither my constituents nor I have been able to get a date for when they will be reinstated. Can you please provide this.

Reply

The condition of the gates was so poor that it was considered dangerous to allow them to be operated on a daily basis to allow contractors and plant into the park. The gates were removed and fencing and gates have been installed to maintain security at this entrance.

The original gates cannot be reinstated in their current condition. Options are being considered on the most cost effective way forward.

From Colin Willetts

1. Could you address i) 6 foot long root trip on school crossing drop kerb opposite 291 Chipperfield Road?, ii) highway potholes/top surface damage outside Leasons Primary School? and iii) severe kerb line ponding (heavy rainfall) causing six-foot splash-overs on to footway outside Wetherspoons in Orpington High Street?

Reply

(i) A 35 day job raised to repair area.

(ii) We believe Leeson's Hill is on the major works schedule due to be done around Easter. The Highway Inspector has arranged to make safe 2 potholes here but the rest is just surface scabbing which they believe should be ok to leave until the resurfacing.

(iii) Neighbourhood Management have had the gully's cleaned and jetted 23/02/18 and we hope this will have resolved the ponding. The Highway Inspector will monitor.

2. Noted 'Walnuts' gentleman's convenience 'closed deep clean'- i) date of closure/reopen? Following hygiene complaints that community toilets in Costa 'very poor' (example) female diabetic who in desperation sought assistance via Library toilet, with Council Tax rises on the way, ii) in the public interest, could you secure funding to urgently reopen the ladies convenience?

Reply

(i) The Community Toilet was closed due to structural issues with the foul water drainage, requiring a deep clean. The timing for the works to refurbish accommodation, in the covered part of the Walnuts Shopping Centre, is approximately 14 weeks. This includes the removal of asbestos. This would mean that the new provision should be available at the end of June 2018.

(ii) The Council provides toilets via the Community Toilet scheme. We will look at any submitted complaints about Costa or other community toilets; community toilets are also available in Tesco via open London. Many food and beverage establishments allow regular customers to use their facilities. Although attempts have been and are being made to extend the community toilets to other establishments, businesses, at the current time, are reluctant following past abuses of their facilities.

3. Bearing in mind Mrs O'S has taken the trouble to grow ivy to disguise (contractor damaged fence) from local gangs who frequent alley and have torn down fencing further along alley (renewed), could you in fairness replace these five slats thus closing the chapter on the long running worry for this elderly resident?

Reply

In the Council's opinion the fence does not currently require repair. This opinion was reviewed and an email sent 6th March to explain that the photos of the location have been reviewed and the Highway Inspector's opinion that no repair is required at this time was confirmed.

From Mr Clive Lees, Chairman, Ravensbourne Valley Preservation Society

1. Further to your site visit to Crab Hill we would be grateful to receive an update on the Council's plans to improve the Crab Hill parking scheme and mitigate the serious knock-on effects both in Crab Hill and in neighbouring roads.

Reply

Parking in this area is to be reviewed later in 2018. In the meantime, consideration is being given to reducing the cost of all day parking in the Pay by Phone bays, to encourage a full take up of the available spaces.

2. Notwithstanding the above, would the Council undertake to immediately improve the contradictory and inadequate signage in respect of over-height lorries diverted away from the Shortlands railway bridge down Ravensbourne Avenue.

Reply

I have asked the traffic engineers to correct the signage so that HGV drivers will be clear of where the diversionary route goes.

3. Notwithstanding 1) above, would the Council immediately consider the replacement of the parking bay outside 119 Foxgrove Road with single/double yellow lines in order that there be sufficient road space for very large vehicles to exit Downs Hill turning left into Foxgrove Road.

Reply

This junction is currently being looked at for improvement as it forms part of the planned Quietway Route from Bromley to Lower Sydenham. The junction has a wide radius, with a narrow island in the centre, which does not provide a good quality pedestrian crossing facility and risks left hand collisions between cyclists and motor vehicles. We are therefore proposing to ask TfL for funding for a minor intervention to tighten the junction radii to reduce the speed of vehicles travelling through the junction and reconfigure the island to improve the facilities for pedestrians crossing the mouth of the junction. This would also enable us to improve the appearance of this junction and possibly plant new trees. As part of this design work consideration will be given to turning circles and yellow lines will be recommended where needed. Changes to facilitate the Quietway should also have an effect of reducing speeds through this junction.

Environment PDS – Question 2 from Cllr Dunn (Oral reply)

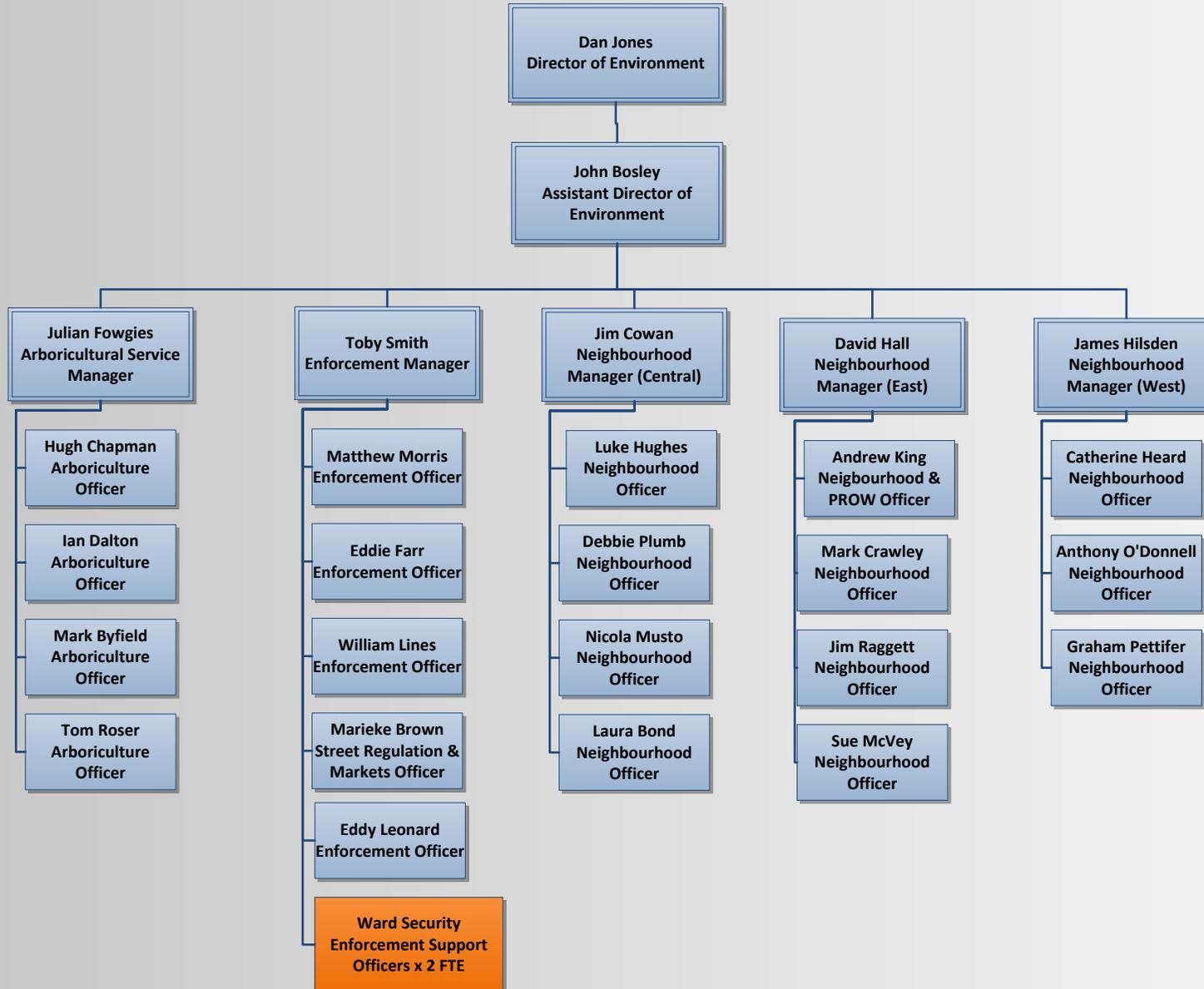
Members' Initiatives 2017/18

	Portfolio	Original Allocation £	Balance as at 01.04.17 £	2017/18 spend to date £	Commitments £	Uncommitted balance 17/18 £
1	Fly- tipping Scheme	250,000	250,000	30,583	4,794	214,624
2	Mottingham targeted Action Neighbourhood Pilot Project	150,000	106,237	0	5,000	101,237
3						
*	Tree Planting Parks and Highways	250,000	59,768	32,733	26,839	196
6	Friends Groups	250,000	247,500	6,185	56,448	184,867
7	Environmental Initiatives	500,000				
	- Behavioural change regarding recycling		125,000	0	0	125,000
	- Leafing		125,000	0	0	125,000
	- Street Cleasing Enhancement		125,000	0	30,000	95,000
	- Litter bins - emptying of and new ones		125,000	0	0	125,000
	- School Crossing			0	36,000	-36,000
		1,400,000	1,163,505	69,501	159,081	934,924

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Neighbourhood Management structure chart

12 March 2018



Neighbourhood Management structure chart

12 March 2018

